

THE CITY OF BAY MINETTE, ALABAMA ANNUAL COMPREHENSIVE FINANCIAL REPORT For The Fiscal Year Ended

September 30, 2023

Prepared By: Finance Department

City of Bay Minette, Alabama ANNUAL COMPREHENSIVE FINANCIAL REPORT Year Ended September 30, 2023

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LETTER OF TRANSMITTAL

March 18, 2024

The Honorable Robert A. "Bob" Wills, Mayor Members of the City Council Citizens of the City of Bay Minette, Alabama

The Annual Comprehensive Financial Report of the City of Bay Minette, Alabama (the City), for the fiscal year ended September 30, 2023, is hereby submitted. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with management. A comprehensive framework of internal control has been established and is updated and maintained in a manner that offers assurance that the financial statements are free of any material misstatements. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the City, on a government-wide and fund basis. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

As required by State law, an annual audit of the City's financial statements is conducted in accordance with established standards. Kubina, Hayles and Ray, PC, Certified Public Accountants, have issued an unmodified ("clean") opinion on the City's financial statements for the year ended September 30, 2023. The independent auditors' report is located at the beginning of the financial section of this report. Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the Management's Discussion and Analysis (MD&A). This letter is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found immediately preceding the Independent Auditors' Report. The statistical section located near the end of this report provides historical financial and demographic information.

City Profile

The City is located in north Baldwin County, Alabama (the "County") within thirty miles of Mobile, Alabama, and within fifty miles of Pensacola, Florida. The City serves as the county seat of Baldwin County, Alabama. According to the U.S. Census Bureau, the City has a total area of 8.4 square miles, of which, 8.0 square miles of it is land and .4 square miles of it is water with a population of 8,107 residents.

The City is a municipal corporation incorporated under the Constitution and laws of the State of Alabama. The City is governed by a strong mayor-weak council form of government consisting of the Mayor and five council members elected for concurrent terms of four years. Members of the City Council serve part-time and are responsible for adopting all legislative ordinances and setting policies of the City, including the appropriation of money. The Mayor, who is a member of the council, is the chief executive officer of the City. The Mayor, with assistance from the City Administrator, is responsible for the day-to-day management of the City. The department heads of the City's several departments are appointed by the City Council and are responsible for the day-to-day operation of their respective departments. The City provides the following services as authorized by its charter: public safety (police and fire), street and drainage, sanitation, culture and recreation, public improvements, and general administrative services. As required by accounting principles generally accepted in the United States of America, the financial statements of the City include the accounts of all City operations. The City includes, as necessary, component units as set forth in Section 2100 of GASB's Codification of Governmental Accounting and Financial Reporting Standards. Please see Note 1 of the Notes to the Financial Statements for further explanation.

Budgetary Control

An annual budget is adopted for the general fund by following these procedures:

- Prior to September 1, the Mayor submits to the City Council a proposed operating budget for the fiscal year commencing the following October.
- Prior to October 1, the budget is legally enacted through passage of a resolution.
- The Mayor and/or his designee is authorized to transfer budgeted amounts between departments within funds; however, revisions that alter the total budgeted expenditures must be approved by the City Council.
- Department Heads present current and multi-year capital purchase and new personnel requests to the Mayor prior to beginning the requisition or hiring process. Requests are approved, denied or deferred based on economic conditions.

Local Information and Demographics

Utilities, Education and Health Care Services

North Baldwin Utilities provide water, sewage, and natural gas for the City of Bay Minette. Alabama Power and Baldwin EMC supply and distribute electricity.

The City is a part of the Baldwin County Public Schools system. The City has Baldwin County High School (grades 9-12), North Baldwin Center for Technology (grades 11-12), Bay Minette Middle School (grades 7-8), Pine Grove Elementary School (PK-6), Delta Elementary School (PK-6), Stapleton Elementary School (PK-6), Perdido Elementary School (PK-8) and Bay Minette Elementary School (K-6) in their feeder pattern. Coastal Alabama Community College is a two-year public college with the main campus in Bay Minette and satellite campuses located in Baldwin, Choctaw, Clarke and Monroe counties in Alabama.

North Baldwin Infirmary, a 77-bed community hospital located in the City, serves the City and surrounding areas.

Population & Economy

With the City's 2024 population of 8,432, it is the 84th largest city in Alabama. Bay Minette is currently growing at a rate of 0.93% annually and its population has increased by 3.82% since the most recent census, which recorded a population of 8,122 in 2020. Bay Minette reached it's highest population of 9,422 in 2019.

The average household income in Bay Minette is \$56,575 with a poverty rate of 26.19%. The median rental costs in recent years comes to \$756 per month, and the median house value is \$136,600. The median age in Bay Minette is 35.6 years, 37.3 years for males, and 29.6 years for females. Baldwin County is the 4th largest county in the state. Since 2010, it has experienced over 42.3% in population growth with a total median age of 43.7 years, 42.1 years for males and 45 years for females.

The local economy is expected to see a significant impact from the May, 2022 announcement and subsequent construction in process at the South Alabama Mega Site in North Baldwin County. The Mega Site is located partially within the City's police jurisdiction. Novelis, the leading sustainable aluminum solutions provider and world leader in aluminum rolling and recycling, has begun construction on a new advanced manufacturing facility at the Mega Site with plans to invest \$ billion, and is expected to create approximately 1,000 jobs. This plant will be the first fully integrated aluminum mill built in the United States in 40 years. Other major employment opportunities include education, manufacturing, retail, and health care.

Hurricanes, Pandemic, Reserve and Capital Planning

The Gulf Coast region is subject to occurrences of severe weather, including hurricanes, in which winds and tidal surges are powerful enough to cause severe destruction. The City, which is located near a coastal area, and is the county seat for a county that is particularly susceptible to such storms and their effects. While the City's property and equipment is insured against damage from such weather hazards in amounts the City's management believes to be reasonable, the City is not

insured against risks like business interruption or loss of taxes and other revenues that could result from such weather hazards. While the City's reserves were adequate, together with disaster relief funds through the Federal Emergency Management Agency, to cover the added expenses incurred as a result of the most recent storm to affect the City (Hurricane Sally), there can be no assurance that the City will have adequate financial reserve funds against such uninsured risks in the event of future storms although no line of credit has been historically required to find these expenditures.

The COVID-19 pandemic required an assessment of the City's ability to respond to a health crisis and the resulting conditions in the United States, the State of Alabama, Baldwin County and the City. The City received American Rescue Plan Act fiscal recovery funds which are being utilized to offset the impacts of the COVID-19 pandemic through making investments that support long-term growth and opportunity for the City and its residents.

To fund economic incentives in advance of a 2023 bond issuance, the City established a \$5,000,000 line of credit that can be utilized to fund future emergencies or disasters in addition to the reserve account that is being replenished as FEMA funds are being recovered from Hurricane Sally Claims. The line of credit will also be utilized to fund any shortfall of the Justice Center bond issuance financing.

S & P Global Ratings assigned a long-term rating of A+ to the City's most recent general obligation (GO) warrants. At the same time, S&P Global Ratings affirmed its A+ long-term rating on the City's GO warrants outstanding.

Other Relevant Financial Policies

The City of Bay Minette strives to maintain up to date comprehensive financial policies and procedures. New Governmental Accounting Standards Board (GASB) pronouncements are monitored to determine the impact to the City's financial reporting requirements and steps are taken to implement the required standards within the appropriate timelines. The City's internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of control should not exceed the benefits and that the valuation of the costs and benefits require estimates and judgements by management. We believe the City's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions. Management will continue to implement policies and procedures that improve and strengthen internal control as needed.

Acknowledgements

The preparation of this report would not have been possible without the daily commitment of the staff of the Finance Department as well as all City Departments who practice fiscal responsibility throughout the year. As public servants, we are fortunate to be led by a supportive Mayor and City Council who strive to make our City the best place to work, play and live while providing financial accountability and transparency.

Respectfully submitted,

Tammy Smith, CPA

City Administrator/Finance Director

The City of Bay Minette, Alabama ELECTED AND APPOINTED OFFICIALS Year Ended September 30, 2023

ELECTED OFFICIALS

Mayor
Council Member – District 1
Council Member – District 2 / Mayor Pro Tempore
Council Member – District 3
Council Member – District 3
Council Member – District 4
Council Member – District 5

Robert A. "Bob" Wills
Pete Sellers
Mike Phillips
Matt Franklin
William Taylor
Shannon Clemmons

APPOINTED OFFICIALS

City Administrator/Finance Director **Tammy Smith City Clerk** Rita Diedtrich **Human Resources Director** Liana Barnett **City Planner** Clair Dorough **Building Official/Code Enforcement Officer Rob Madison Police Chief** Al Tolbert Fire Chief Mike Minchew **Superintendent of Streets & Sanitation Murry Stewart** Jody McMillan **Superintendent of Parks & Grounds Building Maintenance Superintendent** Ronnie McDill **Library Director** Joanna Bailey **Recreation Director Blake Clark** Court Clerk/Magistrate **Earl Stephens** Anna "Mikki" Bjuro **Municipal Golf Course Club House Manager Municipal Golf Couse Course Superintendent Jason Price Municipal Judge Marcus McDowell Municipal Court City Prosecutor** Harold A. Koons, III **Municipal Court Defense Attorney** William E. Scully III



CITY OF BAY MINETTE, ALABAMA

AUDITED FINANCIAL STATEMENTS

SEPTEMBER 30, 2023

Audited Financial Statements City of Bay Minette, Alabama September 30, 2023

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MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED SEPTEMBER 30, 2023

CITY OF BAY MINETTE, ALABAMA MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED September 30, 2023

Our discussion and analysis of the City of Bay Minette's financial performance provides an overview of the City's financial activities for the fiscal year ended September 30, 2023. Please read it in conjunction with the City's financial statements, which begin on page 11.

Financial Highlights

- The assets and deferred outflows of the City exceeded its liabilities and deferred inflows at the close of the current fiscal year by \$34,120,095.
- At the close of the fiscal year, the City's governmental funds reported a combined ending fund balance of \$11,126,118.
- The General Fund closed with a fund balance of \$4,594,673; an increase of \$1,874,447 since the beginning of the year.
- The City's Statement of Activities reflects the net position increased by \$447,990.

Using this Report

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of four components: 1) government-wide financial statements, 2) governmental fund statements, 3) notes to financial statements, and 4) supplementary information.

The Statement of Net Position and the Statement of Activities, (pages 11 and 12) provide information about the activities of the City as a whole and present a cumulative view of the City's finances.

Governmental fund statements start on page 13. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Governmental fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds.

The notes to financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to financial statements start on page 19.

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's net pension liability, employer contributions, general fund budget, and federal awards. This supplementary information begins on page 45.

Reporting the City as a Whole

The Statement of Net Position and the Statement of Activities

One of the most important questions asked about the City's finances is "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the City as a whole and about its activities in a way that helps answer this question. These statements include *all* assets and liabilities using the economic resources measurement focus and reflect an accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. These two statements report the City's changes in net position and ending net position. You can think of the City's net position – the difference between assets and liabilities – as one way to measure the City's financial health, or financial position. Over time, increases or decreases in the City's net position are one indicator of whether its financial health is improving or deteriorating.

CITY OF BAY MINETTE, ALABAMA MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED September 30, 2023

Fund Financial Statements

The fund financial statements provide detailed information about the most significant funds – not the City as a whole. Some funds are required to be established by State Law and by bond covenants. However, the City Council established other funds to help control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. Major funds are separately reported while all others are combined into a single, aggregated presentation.

• Governmental funds – The City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the current financial resource method and the modified accrual basis of accounting. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Government fund information helps you determine whether there are more or fewer resources that can be spent in the near future to finance the City's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in a separate reconciliation following each fund financial statement.

Financial Analysis

As year-to-year financial information is accumulated on a consistent basis, changes in net position may be observed and used to discuss the changing financial position of the City as a whole.

The City's net position at fiscal year-end is \$34,120,095. This is an increase of \$447,990 from last year's net position of \$33,672,105. The following table provides a summary of the City's net position:

City of Bay Minette, AL Summary of Net Position September 30,

	Governmen	Amount Change		
	2023	2022	•	
Current assets	\$ 12,112,588	\$ 12,998,664	\$	(886,076)
Capital assets	42,987,540	37,741,645		5,245,895
Deferred Outflows	 2,505,995	 1,347,668		1,158,327
Total assets and deferred outflows	\$ 57,606,123	\$ 52,087,977	\$	5,518,146
Current liabilities	\$ 1,839,753	\$ 487,001	\$	1,352,752
Noncurrent liabilities	20,893,419	16,709,773		4,183,646
Deferred Inflows	752,856	1,219,098		(466,242)
Total liabilities and deferred inflows	\$ 23,486,028	\$ 18,415,872	\$	5,070,156
Net position:				
Net Investment in Capital Assets	\$ 24,651,175	\$ 25,659,295	\$	(1,008,120)
Restricted	5,832,189	6,050,230		(218,041)
Unrestricted	3,636,731	1,962,580		1,674,151
Total net position	\$ 34,120,095	\$ 33,672,105	\$	447,990
Total liabilities and net position	\$ 57,606,123	\$ 52,087,977	\$	5,518,146

CITY OF BAY MINETTE, ALABAMA MANAGEMENT'S DISCUSSION AND ANALYSIS – UNAUDITED September 30, 2023

The largest portion of the City's net position reflects its investment in capital assets (e.g. land, buildings, infrastructure, equipment, etc.) less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; therefore, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position represents resources that are subject to restrictions as to how they may be used. The remaining balance of unrestricted net position may be used to meet the City's ongoing obligations to citizens and creditors.

For fiscal year ended September 30, 2023, the City began participating in a CDBG Pass through Grant for North Baldwin Utilities which will enable them to increase their needed infrastructure to support the Novelis Project. There is an offsetting revenue included in the Grants and Contributions revenue line item.

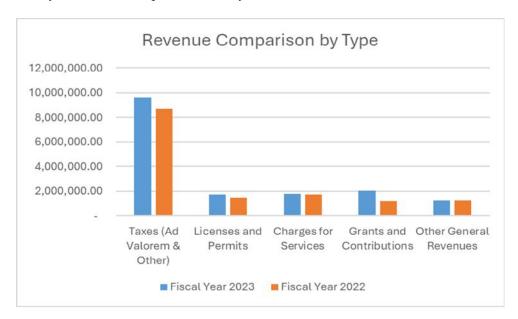
Comparative data is accumulated and presented to assist analysis. The following table provides a summary of the City's changes in net position as presented on the Statement of Activities:

City of Bay Minette, AL Statement of Activities

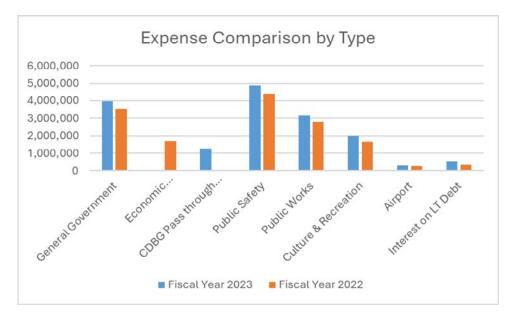
		Governmen	Amount Change			
	,	2023 2022		2022		
Program Revenues:						
Charges for services	\$	1,809,373	\$	1,732,145	\$	77,228
Grants and Contributions		2,071,519		1,221,252		850,267
General Revenues:						
Taxes		9,616,949		8,697,974		918,975
Licenses and permits		1,746,042		1,459,779		286,263
Fines and forfeitures		542,365		733,122		(190,757)
Investment income		72,965		4,875		68,090
Rent income		178,868		148,207		30,661
Miscellaneous		393,267		343,747		49,520
Donations		90,444		36,094		54,350
Total revenues	\$	16,521,792	\$	14,377,195	\$	2,144,597
Program Expenses:						
General government	\$	3,975,266	\$	3,525,903	\$	449,363
CDBG Passthrough Grant		1,267,612		-		1,267,612
Economic development		-		1,700,000		(1,700,000)
Public safety		4,877,163		4,391,446		485,717
Public works		3,154,820		2,801,284		353,536
Culture and recreation		1,977,799		1,664,604		313,195
Airport		286,834		274,482		12,352
Interest on long-term debt		534,308		324,237		210,071
Total expenses	\$	16,073,802	\$	14,681,956	\$	1,391,846
Change in net position	\$	447,990	\$	(304,761)	\$	752,751
Net position, beginning	\$	33,672,105	\$	33,976,866	\$	(304,761)
Net position, ending	\$	34,120,095	\$	33,672,105	\$	447,990
						

CITY OF BAY MINETTE, ALABAMA MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED September 30, 2023

Graphic presentations of selected data from the summary tables follow to assist in the analysis of the City's activities for fiscal year 2023 as compared to fiscal year 2022.



As graphically portrayed above, the City is heavily reliant on taxes to support governmental operations. Taxes provided 58% of the City's total governmental revenues in fiscal year 2023 and 60% in 2022.



Governmental activity expenses varied from the prior year due to no Economic Development costs in 2023 and Pass through Grant expenditures in 2023. Of the \$16,073,802 of governmental expenditures, Public Safety made up 30% for 2022 and 2023.

CITY OF BAY MINETTE, ALABAMA MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED September 30, 2023

General Fund Budgetary Highlights

The general fund budget for fiscal year 2023 was approximately \$13,864,440. This was an increase of approximately \$2,012,835 from the prior year budget.

Capital Assets and Debt Administration

Capital Assets

As of September 30, 2023, the City's investment in capital assets, net of accumulated depreciation for governmental activities was \$42,759,921. See Note 3 for additional information about changes in capital assets during the fiscal year.

Long-term Debt

As of September 30, 2023, the City had \$21,594,316 of long-term debt outstanding, including bonds payable, notes payable, compensated absences and net pension liability. See Note 6 for additional information about changes in long-term debt during the fiscal year.

Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need any additional information, please contact the City Administrator/Finance Director at 301 D'Olive Street, Bay Minette, Alabama 36507.



KUBINA, HAYLES & RAY, P.C.

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BAY MINETTE, ALABAMA 36507
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HANNAH B. RAY, C.P.A.

MEMBERS
ALABAMA SOCIETY OF
CERTIFIED PUBLIC ACCOUNTANTS

AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Members
Of the City Council of the
City of Bay Minette, Alabama

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Bay Minette, Alabama, (the City) as of and for the year ended, September 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2023, and the respective changes in its financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of changes in the net pension liability, the schedule of employer pension plan contributions, and the budgetary comparison information on page 49 be presented to supplement the basic financial statements.

Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying other supplementary information as listed in the table of contents is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 15, 2024 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

Kubina, Hayles & Ray, P.C.

KUBINA, HAYLES & RAY, P.C. Bay Minette, Alabama March 15, 2024

City of Bay Minette, Alabama Statement of Net Position September 30, 2023

ASSETS Cash and Cash Equivalents \$ 4,104,88 Cash and Cash Equivalents, Restricted 6,736,14 Receivables, Net 1,271,56 Other Assets: Right of Use Assets, Net 108,02
Cash and Cash Equivalents, Restricted 6,736,14 Receivables, Net 1,271,56 Other Assets:
Receivables, Net 1,271,56 Other Assets:
Other Assets:
Right of Use Assets Net
Right of osc Assets, Net
Land 6,586,26
Depreciable Capital Assets, Net 29,862,38
Construction in Progress 6,311,27
Prepaid and Other 119,59
Total Assets \$ 55,100,12
Deferred Outflows of Resources2,505,99
Total Assets and Deferred
Outflows of Resources \$ 57,606,12
<u>φ 37,000,12</u>
LIABILITIES
Accounts Payable and
Accrued Liabilities \$ 126,88
Unearned Revenue - ARPA 903,95
Noncurrent Liabilities:
Due Within One Year:
Current Maturities of
Bonds and Warrants Payable 564,14
Notes Payable and Capital Financing 200,24
Right of Use Liability 44,53
Due In More Than One Year:
Bonds and Warrants Payable 16,989,23
Notes Payable and Capital Financing 355,12
Right of Use Liability 63,49
Compensated Absences 240,36
Net Pension Liability 3,245,21
Total Liabilities \$ 22,733,17
Deferred Inflows of Resources 752,85
NET POSITION
Net Investment in Capital Assets \$ 24,651,17
Restricted - for Capital Improvements 5,345,69
Restricted - for Debt Service 365,42
Restricted - Other 121,06
Unrestricted 3,636,73
Total Net Position \$ 34,120,09
Total Liabilities, Deferred Inflows of
Resources and Net Position \$ 57,606,12

City of Bay Minette, Alabama Statement of Activities For the Year Ended September 30, 2023

		Program Revenues							
	•			0	perating		Capital	_	
		Cl	harges for	Gr	ants and	(Grants and	G	overnmental
	Expenses		Services	Con	tributions	Co	ntributions		Activities
Governmental Activities:									
General Government	\$ (3,975,266)	\$	706,589	\$	133,828	\$	354,187	\$	(2,780,662)
CDBG Passthrough Grant	(1,267,612)		-		-		1,267,612		-
Public Safety	(4,877,163)		281,356		74,949		96,585		(4,424,273)
Public Works	(3,154,820)		1,607		-		48,211		(3,105,002)
Culture and Recreation	(1,977,799)		801,638		-		85,708		(1,090,453)
Airport	(286,834)		18,183		-		10,439		(258,212)
Interest on Long-Term Debt	(534,308)		_						(534,308)
	\$ (16,073,802)	\$	1,809,373	\$	208,777	\$	1,862,742	\$	(12,192,910)
General Revenues:									
Taxes								\$	9,616,949
Licenses and Permits									1,746,042
Fines and Forfeitures									542,365
Investment Income									72,965
Rent Income									178,868
Donations									90,444
Miscellaneous									393,267
Total General Revenues								\$	12,640,900
Change in Net Position								\$	447,990
Net Position, Beginning									33,672,105
Net Position, Ending								\$	34,120,095

City of Bay Minette, Alabama Balance Sheet Governmental Funds September 30, 2023

	Ge	neral Fund	Capi ———	tal Projects Fund
ASSETS				
Cash and Cash Equivalents	\$	2,646,866	\$	22,901
Cash and Cash Equivalents - Restricted		415,279		5,633,015
Cash and Cash Equivalents - Committed		889,272		-
Cash and Cash Equivalents - Assigned		-		38,718
Receivables, Net		685,315		585,915
Other Prepaid		44,366		
Total Assets	<u>\$</u>	4,681,098	\$	6,280,549
LIABILITIES				
Accounts Payable and				
Accrued Liabilities	\$	86,425	\$	21,846
Deferred Revenue		<u>-</u>		903,953
Total Liabilities	\$	86,425	\$	925,799
FUND BALANCE				
Nonspendable	\$	-	\$	-
Restricted		415,279		
Committed		889,272		-
Assigned		-		38,718
Unassigned		3,290,122		5,316,032
TOTAL FUND BALANCE	\$	4,594,673	\$	5,354,750
Total Liabilities and Fund Balance	\$	4,681,098	\$	6,280,549

Special Revenue Fund 03			Other ernmental Funds	Go	Total Governmental Funds			
\$	- 648,724 - - - -	\$	368,139 39,124 32,782 106,202 336	\$ <u>\$</u>	3,037,906 6,736,142 922,054 144,920 1,271,566 44,366			
\$	648,724	<u>\$</u>	546,583	<u>\$</u>	12,156,954			
\$	3,129 <u>-</u>	\$	15,483 -	\$	126,883 903,953			
\$	3,129	\$	15,483	\$	1,030,836			
\$	- 645,595 - - - - 645,595	\$	39,124 32,782 106,202 352,992 531,100	\$ \$	1,099,998 922,054 144,920 8,959,146 11,126,118			
\$	648,724	\$	546,583	\$	12,156,954			

City of Bay Minette, Alabama Reconciliation of the Governmental Fund Balances to the Net Position of Governmental Activities September 30, 2023

Fund	Balances	of	Governmental	Funds	as	reported	on	page 14	\$		11,126,118
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Amounts Presented for Governmental Activities in the Statement of Net Position are different because:

Capital Assets reported in the Statement of Net Position are not financial resources:

Governmental Capital Assets \$ 66,276,451
Less Accumulated Depreciation (23,516,530) 42,759,921
Lease Right of Use Assets 108,020

Long-term liabilities are reported in the Statement of Net Position but they are not due and payable from financial resources in the current period and therefore are not reported as liabilities of fund balances:

Bond and Warrants Payable - Long-term	(17,553,375)
Notes Payable - Long-Term	(555,371)
Lease Liabilites - Long-term	(108,020)
Liability for Compensated Absences	(240,360)

Liability for Compensated Absences	(240,360)
Unamortized Bond Insurance	75,233

Pension Related Amounts:	
Net Pension Liability	(3,245,210)
Deferred Outflows of Resources	2,505,995
Deferred Inflows of Resources	(752,856)

Net Position of Governmental Activities as reported on page 11	\$ 34,120,095
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City of Bay Minette, Alabama Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Year Ended September 30, 2023

	Ge	eneral Fund	Cap	ital Projects Fund
Revenues:				
Taxes	\$	9,098,526	\$	-
Licenses and Permits		1,746,042		-
Fines and Forfeitures		538,936		-
Investment Income		19,911		52,989
Rent Income		27,617		-
Donations		18,541		41,548
Federal, State and Local Grants		17,349		2,043,731
Services and Miscellaneous		974,065		263,567
Total Revenues	\$	12,440,987	\$	2,401,835
Expenditures:				
Current:				
General Government	\$	2,821,231	\$	410,140
CDBG Passthrough Grant		-		1,267,612
Public Safety		4,298,580		93,947
Public Works		2,924,804		36,874
Culture and Recreation		1,114,161		21,886
Airport		-		-
Capital Expenditures		35,214		6,485,178
Debt Service:				
Principal		573,333		385,066
Interest on Long-Term Debt		82,371		405,346
Total Expenditures	\$	11,849,694	\$	9,106,049
Excess (Deficiency) of				
Revenues over Expenditures	\$	591,293	\$	(6,704,214)
Other Financing Sources and (Uses)				
Transfers In	\$	2,415,713	\$	1,143,975
Transfers Out		(1,132,559)		(2,013,029)
Issuance of Bonds/Warrants				7,285,000
Total Other Financing Sources and (Uses)		1,283,154		6,415,946
Net Change in Fund Balances	\$	1,874,447	\$	(288,268)
Fund Balances				
Beginning		2,720,226		5,643,018
Ending	\$	4,594,673	\$	5,354,750

Special Revenue		Other Governmental			Total Governmental			
	Fund 03		Funds	Funds				
\$	518,423	\$	-	\$	9,616,949			
	-		-		1,746,042			
	-		3,429		542,365			
	65		-		72,965			
	-		151,252		178,869			
	-		30,354		90,443			
			10,439		2,071,519			
	81,854		883,154		2,202,640			
\$	600,342	\$	1,078,628	\$	16,521,792			
\$	29,140	\$	8,052	\$	3,268,563			
Ψ	25,140	Ψ	0,032	Ψ	1,267,612			
	7 063		-					
	7,863		84,869		4,485,259			
	6,129		-		2,967,807			
	8,000		614,952		1,758,999			
	-		32,692		32,692			
	221,240		64,908		6,806,540			
	42,987		21,476		1,022,862			
	46,151		441		534,309			
\$	361,510	\$	827,390	\$	22,144,643			
\$	238,832	\$	251,238	\$	(5,622,851)			
\$	-	\$	54,264	\$	3,613,952			
	(118,333)		(350,031)		(3,613,952)			
	-		-		7,285,000			
	(118,333)		(295,767)		7,285,000			
\$	120,499	\$	(44,529)	\$	1,662,149			
	525,096		575,629		9,463,969			
\$	645,595	\$	531,100	\$	11,126,118			

City of Bay Minette, Alabama Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended September 30, 2023

Net	Change in	Fund	Balances	-	Total	Governmental	Funds,	page	17	\$ 1	,662,	,149
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Governmental Funds report capital investments as an expenditure, while the Statement of Activities reports depreciation expense on capital assets:

Expenditures for capital assets,

including construction in progress \$ 6,806,540

Basis difference on disposal of capital assets (7,631)

Less current year depreciation (1,544,893) 5,254,016

The issuance of long-term debt (e.g. Warrants, Leases, Notes) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Other non-current liabilities also do not consume current financial resources.

Debt Obligations Issued	(7,285,000)
Principal Repayments	1,022,862
Compensated Absences	(62,882)
Unamortized Bond Insurance	35,456
Other	
Pension Related Amounts:	
Net Pension Liability	(1,803,180)
Deferred Outflows of Resources	1,158,327
Deferred Inflows of Resources	466,242

Change in Net Position of Governmental Activities, page 12 \$ 447,990

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Bay Minette, Alabama (the City) operates under a Mayor-Council form of government and provides the following services as authorized by its charter: public safety (police and fire), street and drainage, sanitation, culture and recreation, public improvements, and general administrative services. The accounting policies of the City of Bay Minette, Alabama conform to accounting principles generally accepted in the United States of America. The following is a summary of significant policies.

The Reporting Entity

The City's basic financial statements have been prepared in conformity with the accounting principles generally accepted in the United States of America as specified by the Governmental Accounting Standards Board (GASB).

As required by accounting principles generally accepted in the United States of America, the financial statements of the City include the accounts of all City operations. The City includes, as necessary, component units as set forth in Section 2100 of GASB's Codification of Governmental Accounting and Financial Reporting Standards. Criteria for including a component unit include: the organization is legally separate (can sue and be sued in their own name); whether the City holds the corporate powers of the organization; whether the City appoints a voting majority of the organization's board; whether the City is able to impose its will on the organization; whether the organization has the potential to impose a financial benefit/burden on the City and whether there is fiscal dependency by the organization on the City.

Blended Component Unit

The Bay Minette Municipal Airport Authority, Inc. is governed by a board appointed by the City's Mayor and elected council. The Authority holds title to certain parcels of land at, and adjacent to, the City airport. Financial management of the Airport is performed by the City's employees.

Related Organizations

The City is responsible for appointing a majority of the members of the boards of North Baldwin Utilities, the Housing Authority of the City of Bay Minette, and the Industrial Development Authority of the City of Bay Minette; the City's accountability for these organizations does not extend beyond making appointments.

Basis of Presentation - Government-wide and Fund Level

Government-wide

The basic financial statements include government-wide and fund financial statements. The reporting model focuses on the City as a whole and on major funds. Government-wide and fund financial statements categorize primary activities as governmental or business-type.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

In the Statement of Net Position, governmental and business-type activities (a) are presented using the economic resources measurement focus, and (b) reflect accrual accounting, which incorporates long-term assets and receivables as well as long-term debt and obligations. As a general rule, eliminations have been made to minimize the double-counting of internal activities. The Statement of Activities reflects both the gross and net cost per functional category (public works, police, fire, etc.) which are otherwise being supported by general government revenues (taxes, licenses and permits, etc.). The Statement of Activities reduces gross expenses, including depreciation, by related program revenues. The program revenues must be directly associated with a function or a business-type activity. Operating grants include operating specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

Fund Level

The governmental fund level financial statements are presented using the current financial resource method and the modified accrual basis of accounting. Since governmental fund level financial statements are presented on a different basis of accounting and measurement focus than governmental activities in the government-wide presentation, a summary is presented to explain adjustments necessary to reconcile fund level statements to the government-wide presentation. The accounts of the City are organized on the basis of funds which are each considered a separate accounting entity. The operations of each fund are accounted for with a separate set of selfbalancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues result from nonexchange transactions or ancillary activities. The various funds are grouped into broad fund categories as follows:

The General Fund accounts for all revenues and expenditures of the City except those which must be accounted for by other funds, and it is the largest accounting activity of the City. These resources together with interfund revenues finance all of the current operations of the general governmental units which basically benefit all of the taxpayers or citizenry as a whole. In addition, it underwrites any deficits in other funds.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Special Revenue Funds are used to account for revenues derived from specific taxes or other earmarked revenue sources. They are usually required by statute or local ordinance resolutions to finance particular activities or functions.

Debt Service Funds of the City are used to account for the payment of interest on, and principal of, most long-term debt not being financed by Proprietary Funds. They also provide the bond holders assurance that the provisions of the indentures relating to sinking fund requirements for principal and interest are met and that the security for the debt is protected. The City does not report any Debt Service Funds for the year ended September 30, 2023.

Capital Projects Funds are used to account for financial resources segregated for the acquisition of major capital facilities. A separate capital projects fund is used to account for the expenditures of the proceeds for each bond issue or grant when the fund is used for capital projects. The requirement of one fund for each source of revenue is necessitated by the fact that the accounting for particular revenue must show that the proceeds were spent only on the projects and for the purposes authorized, and that any unused proceeds are properly handled and accounted for in accordance with applicable legal, budgetary, and policy provisions.

The City reports the following major governmental funds:

- General Fund
- Capital Projects Fund
- Special Revenue Fund 03

The Airport Fund accounts for revenues, expenses, and grants which benefit the City through airport improvements and operations.

Proprietary Funds are used to account for operations of the City that are: (a) financed and operated in a manner similar to private business enterprise, where the interest of the governing body is that the costs of providing goods or services to the general public on a continuing basis be recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or measurement of net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The City does not report any Proprietary Funds for the year ended September 30, 2023.

Capital Assets

The accounting treatment over capital assets depends on whether the assets are used by governmental funds or proprietary funds and fund level or government-wide reporting.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

In government-wide reporting, all capital assets are reported as capital assets for both governmental-type and business-type activities. The City records as capital assets those having an original cost of \$7,500 or more and over three years of useful life. Depreciation is provided on all capital assets at the government-wide level.

In fund level reporting, capital assets are reported as expenditures by governmental funds, while they remain capital assets in proprietary funds. Depreciation is not provided in governmental funds at the fund level.

Capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at estimated fair value on the date donated.

Depreciation is allocated as an expense in the Statement of Activities (government-wide level) and accumulated depreciation is reflected in the Statement of Net Position (government-wide level).

Depreciation has been provided over the estimated useful lives using the straight-line method as follows:

•	Buildings, Structures and Improvements	20 – 50 years
•	Infrastructure and Improvements	20 – 50 years
•	Equipment	7 – 10 years
•	Vehicles	5 - 1 5 years

Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

Governmental wide financial statements use the economic resources measurement focus and the accrual basis of accounting.

Governmental funds use the current financial resources measurement focus and the modified accrual basis of accounting.

Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual, that is, when they become measurable and available. Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

The City considers sales taxes and similar taxes collected by an intermediary at year end but not remitted until the following fiscal year to be available and therefore recognized as revenues if collected within 30 days of the year end. Revenue which is not both measurable and available includes licenses, permits and fines. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Exceptions to this general rule include: (1) accumulated unpaid vacation, sick pay, and other employee amounts which are not accrued; and (2) principal and interest on general long-term debt which is recognized when due.

Proprietary fund financial statements are presented on the accrual basis of accounting in accordance with Governmental Accounting Standards Board (GASB) Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting.

The City reports unearned revenue on its combined balance sheet. Unearned revenues arise when potential revenue does not meet both the measurable and available criteria for recognition in the current period. Unearned revenues also arise when resources are received by the City before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability for unearned revenue is removed from the combined balance sheet and revenue is recognized.

Budgetary Control

An annual budget is adopted for the general fund.

The City follows these procedures in establishing the budgetary data presented in the accompanying financial statements:

- Prior to September 1, the Mayor submits to the City Council a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- Two consecutive public council meetings are conducted to provide taxpayers with an opportunity to ask questions or provide comments.
- Prior to October 1, the budget is legally enacted through passage of an ordinance.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

- The Mayor and/or his designee is authorized to transfer budgeted amounts between departments within funds; however, revisions that alter the total budgeted expenditures must be approved by the City Council.
- Formal budgetary integration is employed as a management control device during the year for the general fund. Formal budgetary integration is not employed for debt service funds because effective budgetary control is alternatively achieved through general obligation bond indenture provisions. Budgets are adopted on a basis consistent with generally accepted accounting principles. Appropriations lapse at year end.

For the fiscal year ended September 30, 2023, total general fund revenues were less than budgeted amounts while end of year total general fund expenditures were also less than budgeted amounts; see page 49 for the General Fund – Budget and Actual Comparison.

Recently Adopted Accounting Pronouncements

In June, 2020, the GASB issued Statement 96, "Subscription-Based Information Technology Arrangements". GASB 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITA's). Under this statement, a government should recognize a right-to-use subscription asset, an intangible asset, and a corresponding subscription liability at the commencement of the subscription term, which is when the subscription asset is placed in service. GASB 96 is effective for fiscal years beginning after June 15, 2022. The City adopted this statement effective October 1, 2022, and the implementation of GASB 96 had no material effect on the City's financial statements.

Cash and Investments

The City considers all highly liquid debt instruments purchased with a original maturity of three months or less to be cash equivalents. Investments in money market accounts are stated at cost which approximates fair value.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Accounts Receivable

Accounts receivable are recorded on the accrual basis of accounting. Accounts receivable from taxes and fees were \$721,382 at September 30, 2023. Accounts receivable from grants and reimbursements were \$550,184 at September 30, 2023, including \$524,827 from the Federal Emergency Management Agency and Alabama Emergency Management Agency for reimbursement of amounts expended as a result of damages from Hurricane Sally. Management is of the opinion that all accounts receivable are collectible.

Unearned Revenue

In the government-wide and fund level financial statements, unearned revenue represents amounts received which have not been earned, such as unexpended grants or governmental funding received in advance. At September 30, 2023, the City of Bay Minette reported unearned revenue of \$903,953, which represented the unexpended amount of the City's funding under the American Rescue Plan Act of 2021 (ARPA). The funding is subject to certain use restrictions and must be allocated/obligated by December 31, 2024 and spent by December 31, 2026.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Ad Valorem Taxes

Ad Valorem taxes are levied on the assessed property valuations as of October 1 each year. They are due on October 1, but are not considered delinquent until December 31, after which delinquent penalties are levied.

Inventories

Inventories (when held) are valued at cost which approximates market, using the first-in, first-out (FIFO) method.

Insurance

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which it carries commercial insurance. There were no instances of settlements that exceeded insurance coverage in the last three fiscal years.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Compensated Absences

It is the City's policy to permit employees to accumulate a limited amount of earned but unused vacation and sick leave. Accrued vacation is payable upon separation from service and a liability of \$240,360 is accrued in the government wide Statement of Net Position; sick leave is not, however, available to be paid to employees upon separation from service and no liability is accrued. The amount of accumulated sick leave that will eventually be recognized may be material but is not readily determinable since the City's policy does not allow for payment at separation.

In governmental funds, the cost of both vacation and sick leave is recognized when payments are made to employees. There was no current liability recorded in the governmental fund types under the modified accrual basis because expenditures are expected to be made from future revenues rather than from expendable available resources.

Pensions

The Employees' Retirement System of Alabama (the Plan) financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to the plan requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the Governmental Accounting Standards Board (GASB). Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Comprehensive Annual Financial Report.

Net Position and Equity Classifications

Government-wide Financial Statements:

The City adopted GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, that superseded GASB Statement No. 34, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Government.

Equity is classified as net position and displayed in three components:

Net Investment in Capital Assets - Consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt also should be included in this component of net position.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

If there are significant unspent related debt proceeds or deferred inflows of resources at year-end, the portion of the debt or deferred inflows of resources attributable to the unspent proceeds is not included in the calculation of invested in capital assets, net of the related debt. Rather, that portion of the debt or deferred inflows of resources is included in the same net position as the unspent proceeds.

- Restricted net position Consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets.
- Unrestricted net position The net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

Fund Financial Statements

The fund equity of the governmental fund financial statements is classified as fund balance. In March 2009, GASB adopted a standard that establishes a hierarchy based on the extent to which a government is bound to observe constraints imposed on the use of the resources reported in governmental funds.

Fund balance is classified into one of the following five categories:

- Nonspendable fund balance Consists of amounts that are not in a spendable form or are required to be maintained intact.
- Restricted fund balance Consists of fund balances with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) the City's own laws through its enabling legislation and other provisions of its laws and regulations.
- Committed fund balance Consists of fund balances that are useable only for specific purposes by formal action of the government's highest level of decision making authority. The City's highest level of decision making lies with the Mayor of the City and the City Council. In order to establish, modify or rescind a fund balance commitment, the Mayor and City Council must pass a law or ordinance by formal action committing the funds.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

- Assigned fund balance Consists of fund balances that are intended to be used for specific purposes but are neither restricted nor committed. Intent should be expressed by (1) the governing body itself, or (2) a subordinate high-level body or official which the governing body has delegated the authority to assign amounts to be used for specific purposes. The Mayor and the City Council have the power to assign fund balance amounts to specific purposes. The governing body must vote to grant authorization of assigned fund balances to specific purposes.
- Unassigned fund balance All other fund balances that do not meet the definition of "nonspendable, restricted, committed, or assigned fund balances."

The City considers restricted fund balances to have been spent when both restricted and unrestricted fund balances are available. Also, the City considers assigned and committed fund balances to have been spent when unassigned or unrestricted amounts are available.

Capital Grant Proceeds in Governmental Funds

The City received/accrued proceeds from various grants during the fiscal year 2023. These and other capital grants and donations are recorded as capital grants and donations on the Statement of Revenues, Expenses and Changes in Fund Net Balance.

Reclassifications

Certain reclassifications have been made to the 2022 financial statement presentation to correspond to the current year's format. Total equity and net income remain unchanged due to these reclassifications.

Subsequent Events

The City of Bay Minette, Alabama has evaluated subsequent events through March 15, 2024, the date which the financial statements were available to be issued.

NOTE 2 - DEPOSITS AND INVESTMENTS

At September 30, 2023, the City had an investment in Federated Hermes U.S. Treasury Cash Reserves Fund #125 (CUSIP # 60934N682) through its trustee agreement for debt sinking funds. The fair value of the investment was \$365,428. The average maturity of the portfolio was 35 days.

Investment Risk

The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk

State statutes authorize the City's investments. The City is authorized to invest in U.S. Government obligations and its agencies or instrumentalities, direct obligations of the state, and SEC registered mutual funds holding like maturities. The City has no investment policy that further limits investment choices.

Custodial Credit Risk

The City is a participant in the Security for Alabama Funds Enhancement (SAFE) Program, a multiple financial institution collateral pool, administered by the State of Alabama. The program, by law, provides administration of pledge collateral coverage for all governments and agencies in the State and requires qualified financial institutions to provide collateral to the administrator adequate to secure all deposits of public funds in that financial institution.

The State guarantees deposits identified as "public funds" will be adequately secured by insurance or collateral. Any collateral shortages of one financial institution are assessed to other member financial institutions.

NOTE 3 - CAPITAL ASSETS

Changes in capital assets during the fiscal year were as follows:

Governmental Activities	Balance 10/01/22	Additions	Reclass/ Retirements	Balance 09/30/23
Capital assets not being depreciated:				
Land	\$ 6,586,261	\$ -0-	\$ -0-	\$ 6,586,261
Construction in Progress	867,278		-0-	6,311,279
Capital assets not being depreciated	\$ 7,453,539			\$ 12,897,540
Capital assets being depreciated	φ /,400,000	p 3,444,001	φ -0-	β 12,007,040
	¢ 22 E42 212	¢ 201 716	¢ a	¢ 11 022 010
Buildings and Structures	\$ 22,542,212	•	•	\$ 22,833,928
Infrastructure	16,754,672	336,650	-0-	17,091,322
(Streets, Roads, Drainage Systems)				
Vehicles and equipment	12,834,225	734,175	114,739	<u>13,453,661</u>
Capital assets being depreciated	\$ 52,131,109	\$ 1,362,541	\$ <u>114,739</u>	\$ 53,378,911
Total Capital Assets	\$ 59,584,648	\$ 6,806,542	\$ 114,739	\$ 66,276,451
Less accumulated depreciation for:				
Buildings and Structures	\$ 7,205,507	\$ 510,301	\$ -0-	\$ 7,715,808
Infrastructure	5,362,585	358,384	-0-	5,720,969
Vehicles and equipment	9,510,653	676,208	107,108	10,079,753
Total accumulated depreciation		\$ 1,544,893	\$ 107,108	
Total accumulated depreciation	<u>\$ 22,078,745</u>	φ 1, J44, 69 <u>3</u>	φ 107,10 <u>0</u>	<u>\$ 23,516,530</u>
Total Capital assets, net	<u>\$ 37,505,903</u>	\$ 5,261,649	\$ 7,631	<u>\$ 42,759,921</u>

Depreciation was charged to governmental activities as follows:

General	\$	493,034
Public Safety		391,904
Public Works		187,013
Culture and Recreation		218,801
Airport		254,141
Total	\$ 1	L,544,893

NOTE 4 - RIGHT OF USE ASSETS AND LEASE LIABILITY

The City entered into certain leases for equipment. Approximate future maximum principal and interest payments under these leases at September 30, 2023, are as follows:

	2023						
	Pr	rincipal	In	terest	Total		
2024	\$	44,530	\$	1,571	\$	46,101	
2025		42,150		591		42,741	
2026		21,340		45		21,385	
2027		-0-		-0-		-0-	
2028		-0-		-0-		-0-	
Thereafter		-0-		-0-		-0-	
	\$	108,020	\$	2,207	\$	110,227	
Less Curren	t	44,530		1,571		46,101	
Long Term	\$	63,490	\$	636	\$	64,126	

		2	1023	
	Right of Use			Right of Use
	Asset Balance			Asset Balance
	10/1/2022	<u>Additions</u>	Amortization	9/30/2023
Leased Equipment	\$ 151,598		\$ (43,578)	
Total	<u>\$ 151,598</u>	<u>\$ -0-</u>	<u>\$ (43,578</u>)	<u>\$ 108,020</u>

NOTE 5 - SHORT-TERM DEBT

Short-term debt activity for the year ended September 30, 2023 was as follows:

	2023						
	Balance 10/01/22	Issued or Assumed	Reductions	Balance 9/30/23			
General Obligation Warrants	\$ 1,700,000	\$ -0-	\$ (1,700,000)	\$ -0-			
Total	<u>\$ 1,700,000</u>	\$ -0-	<u>\$ (1,700,000</u>)	\$ -0-			

On September 8, 2023 the City issued a Taxable General Obligation Warrant Series 2023, to provide a short term, revolving line of credit not to exceed \$5,000,000 which terminates and is due and payable on September 8, 2024. Interest is variable and is due monthly until maturity. The balance outstanding at September 30, 2023 was \$-0-.

NOTE 6 - LONG-TERM LIABILITIES

The following is a summary of changes in long-term liabilities for the year ended September 30, 2023:

	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
Governmental Activities General Obligation Warrants	\$ 10,798,333	\$ 7,285,000	\$ 733,333	\$ 17,350,000	\$ 555,000
Notes Payable, Capital Financing Activities, and General Obligation Warrants from Direct Borrowings:					
General Obligation Warrants	212,011	-0-	8,636	203,375	9,141
Notes Payable	23,905	-0-	15,345	8,560	8,560
Capital Lease	812,359	-0-	265,548	546,811	191,686
	1,048,275	-0-	289,529	758,746	209,387
Net Pension Liability	1,442,030	1,803,180	-0-	3,245,210	-0-
Compensated Absences	<u>177,478</u>	62,882	-0-	240,360	-0-
	1,619,508	1,866,062	-0-	3,485,570	-0-
Governmental Activities, long-term liabilities	13,466,116	9,151,062	1,022,862	21,594,316	764,387
Total Long-term Liabilities	\$ 13,466,116	<u>\$ 9,151,062</u>	<u>\$ 1,022,862</u>	<u>\$ 21,594,316</u>	<u>\$ 764,387</u>

Compensated absences and the Net Pension Liability, typically, have been liquidated in the general fund.

General Obligation Warrants were comprised of the following at September 30, 2023:

Series 2008 General Obligation Warrants; due monthly with interest at 3.60%, maturing November 20, 2029.

\$ 700,000

Series 2013 General Obligation Warrants payable in annual installments ranging from \$455,000 to \$720,000 through June 1, 2024, with interest ranging from 1.00% to 3.00%, payable on June 1, and December 1.

170,000

NOTE 6 - LONG-TERM LIABILITIES, CONTINUED

Series 2018 General Obligation Economic Development Improvement Warrants payable with interest ranging from 3.00% to 4.00%, payable on February 15, and August 15, with principal due in annual installments beginning August 15, 2029 and ranging from \$80,000 to \$295,000 through August 15, 2047.

4,045,000

Series 2022 General Obligation Warrants payable with interest ranging from .50% to 3.00%, payable on January 1 and July 1, with principal due in annual installments beginning January 1, 2024, and ranging from \$160,000 to \$295,000 through January 1, 2047.

5,150,000

Series 2023A General Obligation Warrants payable with interest ranging from 3.00% to 4.125%, payable on January 1 and July 1, with principal due in annual installments beginning January 1, 2024, and ranging from \$100,000 to \$290,000 through January 1, 2053.

5,185,000

Series 2023B General Obligation Warrants payable with interest ranging from 4.10% to 4.125%, payable on January 1 and July 1, with principal due in annual installments beginning January 1, 2048, and ranging from \$315,000 to \$385,000 through January 1, 2053.

2,100,000 \$ 17,350,000

Notes Payable, Capital Financing Activities and General Obligation Warrants from Direct Borrowings were comprised of the following at September 30, 2023:

Direct Borrowings

Series 2019 General Obligation Warrants; Payable in monthly installments of \$1,560.18 with interest at 4.75%, maturing April 5, 2039.

\$ 203,375

NOTE 6 - LONG-TERM LIABILITIES, CONTINUED

Mortgage note payable, due in 114 monthly installments of \$1,315.53, including interest at 1.50%. The note matures in September, 2023 and is secured by real estate located at Holly Hills Country Club.

8,560

Capital financing activity payable for purchase of equipment, due in 60 monthly installments of \$10,520.62, including interest at 3.05% and maturing December, 2023.

31,400

Capital financing activity payable for purchase of equipment, due in 60 monthly installments of \$9,953.99, including interest at 2.85% and maturing March, 2025.

175,193

Capital financing activity payable for purchase of equipment, due in 9 annual installments of \$54,751.25, including interest at 3.07% and maturing December, 2029.

340,218 758,746

Total General Obligation Bonds/Warrants, Notes Payable, and Capital Financing Activity, including Direct Borrowings

\$ 18,108,746

Annual debt service requirements to maturity for general obligation bonds and warrants, notes payable and capital financing activities are as follows:

Year Ending	Gen. Obligat:	ion Warrants	Direct B	orrowings
September 30,	Principal	Interest	<u>Principal</u>	Interest
2024	\$ 555,000	\$ 608,361	\$ 209,387	\$ 23,729
2025	395,000	594,611	114,466	18,785
2026	400,000	580,423	57,119	16,354
2027	410,000	573,573	59,052	14,422
2028	410,000	573,004	61,053	12,421
2029-2033	2,320,000	2,617,575	168,494	34,619
2034-2038	2,775,000	2,174,850	80,910	12,701
2039-2043	3,315,000	1,635,310	8,265	171
2044-2048	3,650,000	921,372	-	-
2049-2053	3,120,000	212,128	-	-
Thereafter	<u>-</u>	<u>-</u>		<u>-</u>
	<u>\$17,350,000</u>	<u>\$10,491,207</u>	<u>\$ 758,746</u>	<u>\$ 133,202</u>

NOTE 6 - LONG-TERM LIABILITIES, CONTINUED

The bond agreement authorizing the 2008 warrant includes a provision requiring the City to pay, upon early payoff of the warrants (if occurring), an amount equivalent to the value of a certain interest rate swap between U.S. Bank and Bank of NY Mellon. The City is not counterparty to the swap; however the City's liability related to the agreement, contingent on early payoff, is estimated to be \$5,198 at September 30, 2023. If the warrants are outstanding to normal maturity no additional amounts are owed related to the swap agreement.

NOTE 7- DEBT ISSUANCE COST

Issuance expense, except any portion related to prepaid insurance costs, on long-term debt is accounted for as costs relating to the services provided in the current period and, as such, is expensed in the current period. For governmental funds, bond discounts/premiums are treated as other financing sources (uses) in the year of issue in the fund financial statements. In the government-wide financial statements and proprietary fund financial statements, bond discounts/premiums are presented as a reduction/addition to the face amount of the bonds payable.

NOTE 8 - PENSION PLAN Plan Description

The City's defined benefit pension plan provides retirement and disability benefits, cost-of-living adjustments, and death benefits to plan members and beneficiaries. The plan is affiliated with the Employees Retirement System of Alabama (RSA), an agency multiple-employer pension plan. The State of Alabama has the authority to establish and amend the benefit provisions of the plans that participate. RSA issues a publicly available financial report that includes financial statements and required supplementary information of the plan. The report may be obtained by contacting the Retirement Systems of Alabama, P.O. Box 302150, Montgomery, Alabama 36130-2150.

The RSA was established on October 1, 1945, under the provisions of Act 515, Acts of Alabama 1945, for the purpose of providing retirement allowances and other specified benefits for state employees, state police, and on an elective basis to all cities, counties, towns and quasi-public organizations. The responsibility for general administration and operation of the RSA is vested in the Board of Control. Benefit provisions are established by the Code of Alabama 1975, Sections 36-27-1 through 36-27-103, as amended, Sections 36-27-120 through 36-27-139, as amended, and Sections 36-27B-1 through 36-27B-6.

NOTE 8 - PENSION PLAN, CONTINUED

Authority to amend the plan rests with the Legislature of Alabama. However, the Legislature has granted the City authority to accept or reject various cost-of-living adjustments granted to retirees. RSA issues a publicly available financial report that includes financial statements and required supplementary information for the plan. The report may be obtained at www.rsa-al.gov.

The ERS Board of Control consists of 15 trustees as follows;

- 1) The Governor, ex officio.
- 2) The State Treasurer, ex officio.
- 3) The State Personnel Director, ex officio.
- 4) The State Director of Finance, ex officio.
- 5) Three vested members of ERS appointed by the Governor for a term of four years, no two of whom are from the same department of state government nor from any department of which an ex officio trustee is the head.
- 6) Eight members of ERS who are elected by members from the same category of ERS for a term of four years as follows;
 - a) Two retired members with one from the ranks of retired state employees and one from the ranks of retired employees of a city, county, or a public agency each of whom is an active beneficiary of ERS.
 - b) Two vested active state employees.
 - c) Four vested active employees of specified employer classes participating in ERS pursuant to 36-27-6.

Act 132 of the Legislature of 2019 allowed employers who participate in the ERS pursuant to *Code of Alabama 1975, Section 36-27-6* to provide Tier 1 retirement benefits to their Tier 2 members. Tier 2 members of employers adopting Act 2019-132 will contribute 7.5% of earnable compensation for regular employees and 8.5% for firefighters and law enforcement officers. A total of 608 employers adopted Act 2019-132 as of September 30, 2022.

Act 316 of the Legislature of 2019 allows employees at the time of retirement to receive a partial lump sum (PLOP) distribution as a single payment not to exceed the sum of 24 months of the maximum monthly retirement allowance the member could receive. This option may be selected in addition to the election of another retirement allowance option at a reduced amount based upon the amount of partial lump sum distribution selected.

NOTE 8 - PENSION PLAN, CONTINUED

Benefits Provided

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the ERS. Benefits for ERS members vest after 10 years of creditable service. State employees who retire after age 60 (52 for State Police) with 10 years or more of creditable service or with 25 years of service (regardless of age) are entitled to an annual retirement benefit, payable monthly for life. Local employees who retire after age 60 with 10 years or more of creditable service or with 25 or 30 years of service (regardless of age), depending on the particular entity's election, are entitled to an annual retirement benefit, payable monthly for life.

Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the ERS (except State Police) are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service. State Police are allowed 2.875% for each year of State Police service in computing the formula method.

Act 377 of the Legislature of 2012 established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 ERS members are eligible for retirement after age 62 (56 for State Police) with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit.

Under the formula method, Tier 2 members of the ERS (except State Police) are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service. State Police are allowed 2.375% for each year of state police service in computing the formula method.

Members are eligible for disability retirement if they have 10 years of credible service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits are calculated and paid to the beneficiary on the member's age, service credit, employment status and eligibility for retirement.

NOTE 8 - PENSION PLAN, CONTINUED

The ERS serves approximately 886 local participating employers. The ERS membership includes approximately 108,890 participants.

As of September 30, 2022, membership of ERS in total, and of the City's plan, consists of:

	ERS in	City of
	<u>Total</u>	Bay Minette
Retirees and beneficiaries		
currently receiving benefits	30,598	44
Terminated employees entitled to		
but not yet receiving benefits	2,286	7
Terminated employees not		
entitled to a benefit	18,689	77
Post-DROP participants who		
Are still in active service	39	0
Active Members	57,278	115
Total	108,890	243

Contributions

The ERS establishes rates based upon an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with additional amounts to finance any unfunded accrued liability, the pre-retirement death benefit and administrative expenses of the Plan.

The City's contractually required contribution rate for the year ended September 30, 2023 was 8.36% for Tier 1 employees, and 6.35% for Tier 2 employees. These required contribution rates are based upon the actuarial valuation dated September 30, 2020, a percent of annual pensionable payroll, and actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan from the System were \$397,268 for the year ended September 30, 2023.

NOTE 8 - PENSION PLAN, CONTINUED

Net Pension Liability

The City's net pension liability was measured as of September 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2021 rolled forward to September 30, 2022 using standard roll-forward techniques as shown in the following table:

	Expected	Actual Before Plan Changes	Actual After Plan Changes
(a) Total Pension Liability as of September 30, 2021	\$ 14,807,111	\$ 14,112,264	\$ 14,120,008
(b) Discount Rate	7.45%	7.45%	7.45%
(c) Entry Age Normal Cost for the period October 1, 2021 to September 30, 2022	444,838	444,838	445,176
(d) Transfers Among Employees	0	430	430
(e) Actual Benefit Payments & Refunds for October 1, 2021 to September 30, 2022	<u>(778,269</u>)	(778,269)	(778,269)
<pre>(f) Total Pension Liability as of September 30, 2022 [(a)x(1+(b))]+(c)+(d)+[(e)x(1+0.5x(b))]</pre>	<u>\$ 15,547,819</u>	<u>\$ 14,801,636</u>	<u>\$ 14,810,295</u>
(g) Difference between Expected and Actual Experience (Gain)/Loss		\$ (746,183)	
(h) Less Liability Transferred		430	
(i) Experience (Gain) Loss		\$ (746,613)	
(j) Difference between Actual TPL Before an After Plan Changes - Benefit Change (Ga			\$ 8,659

Actuarial Assumptions

The total pension liability as of September 30, 2022 was determined as part of actuarial valuations using the entry age actuarial cost method. The actuarial assumptions included (a) 7.70% investment rate of return (net of pension plan investment expense), (b) projected salary increases ranging from 3.25% to 7.75% per year, and an inflation component of 2.75%.

NOTE 8 - PENSION PLAN, CONTINUED

Mortality rates were based on the Pub-2010 Below-Median Tables, projected generationally using the MP-2000 scale, which is adjusted by 66-2/3% beginning with year 2019. The actuarial assumptions used in the September 30, 2020 valuation were based on the results of an actuarial experience study for the period October 1, 2015 – September 30, 2020.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

	Target Allocation	Long-Term Expected Rate of Return*
Fixed Income	15.0%	2.80%
U.S. Large Stocks	32.0%	8.00%
U.S Mid Stocks	9.0%	10.00%
U.S. Small Stocks	4.0%	11.00%
International Developed Mkt Stks	12.0%	9.50%
International Emerging Mkt Stks	3.0%	11.00%
Alternatives	10.0%	9.00%
Real Estate	10.0%	6.50%
Cash	5.0%	1.50%
	100.0%	

^{*}Includes assumed rate of inflation of 2.0%

Discount Rate

The discount rate used to measure the total pension liability was the long term rate of return, 7.45%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made in accordance with the funding policy adopted by the RSA Board of Control. Based on those assumptions, components of the pension plan's fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTE 8 - PENSION PLAN, CONTINUED

Changes in the Net Pension Liability - Measurement Date September 30, 2022

	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balances at September 30, 2021 Changes for the year:	\$ 14,807,111	\$13,365,081	\$ 1,442,030
Service cost	444,838	-	444,838
Interest	1,074,139	-	1,074,139
Changes of benefit terms	8,659	=	8,659
Changes of assumptions	-	-	=
Differences between expected			
and actual experience	(746,613)	=	(746,613)
Contributions - employer	-	332,940	(332,940)
Contributions - employee	-	347,955	(347,955)
Net investment income	-	(1,703,052)	1,703,052
Benefit payments, including refunds			
of employee contributions	(778,269)	(778,269)	-
Administrative expense	-	=	-
Transfers among employers	430	430	<u>-</u> _
Net Changes	3,184	(1,799,996)	1,803,180
Balances at September 30, 2022	<u>\$ 14,810,295</u>	<u>\$11,565,085</u>	\$ 3,245,210

Sensitivity of the net pension liability to changes in the discount rate - The following table presents the Board's net pension liability calculated using the discount rate of 7.45%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.45%) or 1-percentage-point higher (8.45%) than the current rate:

	 	Current Rate (7.45%)		Increase (8.45%)
Net pension liability	\$ 5,106,386	\$	3,245,210	\$ 1,697,821

Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Comprehensive Annual Report for the fiscal year ended September 30, 2022. The supporting actuarial information is included in the GASB Statement No. 68 Report for the RSA prepared as of September 30, 2022. The auditor's report on the Schedule of Changes in Fiduciary Net Position by Employer and accompanying notes is also available. The additional financial and actuarial information is available at www.rsa-al.gov.

NOTE 8 - PENSION PLAN, CONTINUED

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2023, the City recognized pension expense of \$546,875. Components of pension expense recognized for the year ended September 30, 2023 are as follows:

Service Cost	\$	444,838
Interest on the total		
pension liability		1,074,139
Current period		
benefit changes		8,659
Expensed portion of current period		
difference between expected and		
actual experience in the total		
pension liability		(146,395)
Expensed portion of the current		
period changes of assumptions		-
Member contributions		(347,955)
Projected earnings on plan investments		(992,087)
Expensed portion of current period		
differences between actual and		
projected earnings on plan investments		539,028
Recognition of beginning deferred outflows		
of resources as pension expense		263,454
Recognition of beginning deferred inflows		
of resources as pension expense	_	(296,806)
Pension Expense Recognized	\$	546,875

At September 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions of the following sources:

	red Outflows Resources	 red Inflows Resources
Differences between expected		
and actual experience	\$ 273,070	\$ 752,856
Changes of assumptions	449,200	-
Net difference between projected and		
actual earnings on plan investments	1,386,457	-
Employer contributions subsequent		
to measurement date	 397,268	
Total	\$ 2,505,995	\$ 752,856

The \$397,268 of deferred outflows of resources resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the City's net pension liability in the year ending September 30, 2024.

NOTE 8 - PENSION PLAN, CONTINUED

Other amounts reported as deferred outflows of resources and deferred inflows of resources to pensions will be amortized in pension expense in accordance with the following schedule of years ending September 30:

	A	ctual and					
Amort.	-	Expected	In	vestment	As	sumption	
Year	_E:	kperience_	Gai	ns/Losses		Changes	 Total
2024	\$	(134,040)	\$	367,741	\$	143,753	\$ 377,454
2025		(127,202)		260,786		126,713	260,297
2026		(94,410)		218,903		119,157	243,650
2027		(109,496)		539,027		59,577	489,108
2028		(14,638)		-0-		-0-	(14,638)
Thereafter		-0-		-0-		-0-	 -0-
Total	\$	(479,786)	\$	1,386,457	\$	449,200	\$ 1,355,871

NOTE 9 - INTERFUND TRANSACTIONS

At September 30, 2023, interfund transfers consisted of the following:

		Transfers Out									
		Capital									
	<u>Genera</u>	l Projects	<u> Airport</u>		Other	<u>Totals</u>					
<u>Transfers In</u>											
General	\$ 34,	320 \$ 2,013,029	\$ 31	\$	368,333	\$ 2,415,713					
Capital Projects	1,043,	975 -	100,000		-	1,143,975					
Airport			-		-	-					
Other	54,	264				54,264					
Totals	\$ 1,132,	<u>\$ 2,013,029</u>	100,031	\$	368,333	\$ 3,613,952					

Transfers are used to 1) move revenues from the fund with collection authorization to the debt service fund as debt service principal and interest payments become due or to the general fund, and 2) move unrestricted general fund revenues to finance various programs that the City must account for in other funds in accordance with budgetary authorizations, including amounts provided as subsidies or matching funds for various grant programs.

NOTE 10 - ECONOMIC DEVELOPMENT INCENTIVE OBLIGATIONS

The City in, in conjunction with the Industrial Development Board of the City of Bay Minette and the Baldwin County Economic Development Alliance enter into economic development incentive agreements with entities that propose to locate businesses within the city, or expand businesses within the City, which are expected to provide stimulus to the City's economy. These agreements provide for full or partial abatement of sales, use and/or property taxes, as well as other financial commitments. Property taxes are abated through reductions of assessed values. Sales and use taxes are abated either through exemptions granted on purchases for specified construction or equipment-purchase purposes or through tax rebate arrangements. The agreements have limited terms of duration and/or maximum thresholds.

NOTE 10 - ECONOMIC DEVELOPMENT INCENTIVE OBLIGATIONS, CONTINUED

As a result of these agreements the City expects to receive economic benefits including but not limited to increased revenue, job creation and job retention. These incentive agreements require approval by the Mayor and City Council and are pursuant to Chapter 54A of Title 11 of the code of Alabama 1975, as amended and Chapter 9B of Title 40 of the Code of Alabama 1975, as amended. Some agreements provide for the repayment to the City of abated amounts if the entity ceases to operate its business for a certain length of time, fails to produce and maintain a certain level of employment or fails to complete construction within a certain length of time.

The City does not collect property taxes. The Revenue Commissioner of Baldwin County is responsible for such collections.

Property taxes abated - fiscal year 2023 \$ 28,071

As authorized by Amendment 772 of the Constitution of Alabama, the City is party to a project agreement dated June 28, 2022 which landed Novelis at the MegaSite. The company agreed and committed to a cumulative capital investment of \$2,000,000,000 by December 31, 2026 and 800 project employees by December 31, 2027. Novelis now expects its project cost to be \$4,100,000,000 by December 31, 2026. In consideration of the Company undertaking the Project and the economic benefit to the City and local community, the City will provide \$5,000,000 in 3 installments with the initial installment of \$1,700,000 being paid on September 30, 2022, a second installment of \$1,650,000 being paid on November 28, 2023 and the final installment of \$1,650,000 due by December 31, 2024.

NOTE 11 - CONTINGENCIES

The City is party to various legal proceedings which normally occur in governmental operations. The City's administration is of the opinion that these legal proceedings are not likely to have a material adverse impact on the City.

NOTE 12 - SUBSEQUENT EVENTS

On March 4, 2024, the City Council adopted resolutions approving the formation of The City of Bay Minette Redevelopment Authority and approving the incorporation of a public corporation as a capital improvement district. These entities will assist with revitalizing and redeveloping certain areas within the corporate limits of the City of Bay Minette, Alabama.



CITY OF BAY MINETTE, ALABAMA SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY MEASUREMENT PERIOD FISCAL YEAR ENDING SEPTEMBER 30,

Tatal manadam liabilit.	2022	2021	2020
Total pension liability Service cost Interest Changes of benefit terms Differences between expected	\$ 444,838 1,074,139 8,659	\$ 431,066 982,065 -	\$ 337,912 921,470 248,832
and actual experience Changes of assumptions Benefit payments, including refunds	(746,613)	405,904 655,362	(109,060)
of employee contributions Transfers among employees	(778,269) 430	(848,596) 	(756,788) <u>190,491</u>
Net change in total pension liability	3,184	1,628,717	832,857
Total pension liability- beginning	14,807,111	13,178,394	12,345,537
Total pension liability- ending (a)	<u>\$ 14,810,295</u>	<u>\$ 14,807,111</u>	<u>\$ 13,178,394</u>
Plan fiduciary net position Contributions- employer Contributions- member Net investment income Benefit payments, including	\$ 332,940 347,955 (1,703,052)	\$ 313,353 294,411 2,450,228	\$ 304,759 269,282 602,643
refunds of employee Transfers among employers	(778,269) 430	(848,596) 	(756,788) <u>190,491</u>
Net change in plan fiduciary net position	(1,799,996)	2,212,312	610,387
Plan net position- beginning	13,365,081	11,152,769	10,542,382
Plan net position- ending (b)	<u>\$ 11,565,085</u>	<u>\$ 13,365,081</u>	<u>\$ 11,152,769</u>
Net pension liability (asset)- ending (a) - (b)	\$ 3,245,210	\$ 1,442,030	\$ 2,025,625
Plan fiduciary net position as a percentage of the total pension liability	78.09%	90.26%	84.63%
Covered payroll *	\$ 5,495,140	\$ 4,880,038	\$ 4,608,261
Net pension liability (asset) as a percentage of covered payroll	59.06%	29.55%	43.96%

^{*} Employer's covered-payroll during the measurement period is the total payroll paid to covered employees (not just pensionable payroll).

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

2	019		2018		2017		2016	_	2015		2014
\$	341,421 894,829	\$	313,301 862,397 -	\$	328,279 829,790 -	\$	290,849 807,960	\$	302,046 799,426	\$	304,693 764,445 -
	(80,601) -		(235,164) 64,244		78,050 -		(152,029) 368,655		(352,893) -		- -
(708,332) (77,106)		(753,223) 219,458		(636,044) (120,757)		(689,649) (45,112)		(594,167) <u>-</u>		(669,591) <u>-</u>
	370,211		471,013		479,318		580,674		154,412		399,547
11,	975 , 326		11,504,313	_	11,024,995	1	0,444,321		10,289,909	_	9,890,362
<u>\$ 12,</u>	<u>345,537</u>	<u>\$</u> :	11,975,326	<u>\$</u>	11,504,313	<u>\$ 1</u>	1,024,995	<u>\$</u>	10,444,321	<u>\$</u> :	10,289,909
\$	265,757 229,809 267,559	\$	288,629 213,254 896,262	\$	264,973 204,715 1,117,349	\$	297,262 204,383 830,619	\$	309,050 183,124 97,863	\$	304,134 186,476 902,898
(708,332) (77,106)		(753,223) 219,458		(636,044) (120,757)		(689,649) (45,112)	_	(594,167) (46,327)		(669,591) (30,814)
	(22,313)		864,380		830,236		597,503		(50,457)		693,103
10,	564 , 695		9,700,315	_	8,870,079		8,272,576	_	8,323,033	_	7,629,930
<u>\$ 10,</u>	542,382	<u>\$</u> :	10,564,695	\$	9,700,315	<u>\$</u>	8,870,079	\$	8,272,576	<u>\$</u>	8,323,033
\$ 1,	803,155	\$	1,410,631	\$	1,803,998	\$	2,154,916	\$	2,171,745	\$	1,966,876
	85.39%		88.22%		84.32%		80.45%		79.21%		80.89%
\$ 4,	150,819	\$	3,954,494	\$	3,865,538	\$	3,832,383	\$	3,625,607	\$	3,742,347
	43.44%		35.68%		46.67%		56.23%		59.90%		52.56%

CITY OF BAY MINETTE, ALABAMA SCHEDULE OF EMPLOYER CONTRIBUTIONS FISCAL YEAR ENDING SEPTEMBER 30,

		2023	_	2022	_	2021
Actuarially determined contribution*	\$	397,268	\$	361,944	\$	334,306
Contributions in relation to the actuarially determined contribution*		397,268	_	361,944	_	334,306
Contribution deficiency (excess)	<u>\$</u>	_	<u>\$</u>	<u>-</u> _	<u>\$</u>	
Covered-employee payroll**	\$	5,907,628	\$	5,495,140	\$	4,880,038
Contributions as a percentage of covered employee payroll		6.73%		6.58%		6.85%

^{*} Amount of employer contributions related to normal and accrued liability components of employer rate net of any refunds or error service payments.

Notes to Schedule

Actuarially determined contribution rates are calculated as of September 30, three years prior to the end of the fiscal year in which contributions are reported. Contributions for the fiscal year 2023 were based on the September 30, 2020 actuarial valuation.

Methods and assumption used to determine contribution rates:

Actuarial cost method Entry Age
Amortization method Level percent closed
Remaining amortization period 13.6 years
Asset valuation method Five year smoothed market
Inflation 2.75
Salary increases 3.25 - 5.00%, including inflation

Investment rate of return 7.70%, net of pension plan investment expense, including inflation

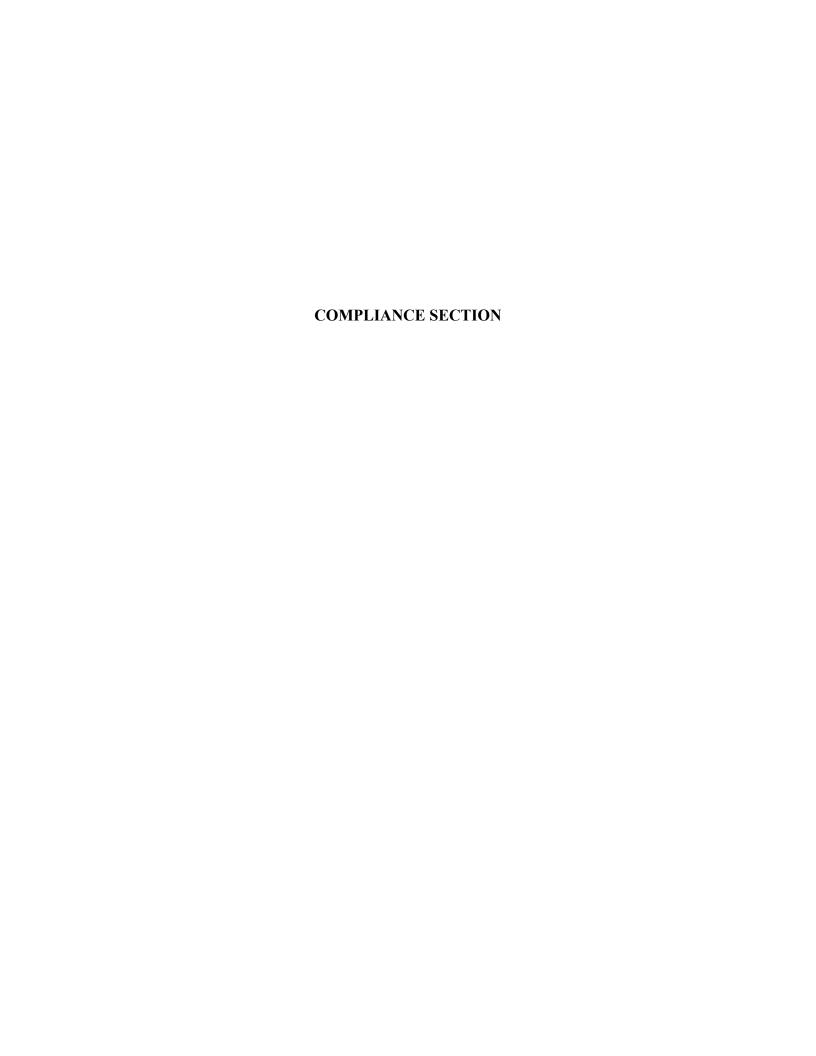
This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

^{**} Employer's covered-payroll during fiscal year is the total payroll paid to covered employees (not just pensionable payroll).

2015		2016		2017		2018		2019	 2020	
320,603	\$	312,428	\$	285,428	\$	288,685	\$	284,893	\$ 304,735	\$
320,603	_	312,428	_	285,428	_	288,685	_	284,893	 304,735	
	\$		\$		\$		\$		\$ 	\$
3,625,607	\$	3,832,383	\$	3,865,538	\$	3,954,494	\$	4,150,819	\$ 4,608,261	\$
8.84%		8.15%		7.38%		7.30%		6,87%	6.61%	

City of Bay Minette, Alabama Statement of Revenues, Expenditures and Changes in Fund Balances General Fund - Budget and Actual For the Year Ended September 30, 2023

		Bud	lget			Actual Budgetary		
	_	Original		Final		Basis	Variance	
Revenues:								
Taxes	\$	8,709,350	\$	9,153,900	\$	9,098,526	\$	(55,374)
Licenses and Permits		1,693,950		1,726,000		1,746,042		20,042
Fines and Forfeitures		773,575		675,000		538,936		(136,064)
Investment Income		1,800		15,000		19,911		4,911
Rent Income		16,200		16,200		27,617		11,417
Services and Miscellaneous		2,576,490		2,278,340		2,366,079		87,739
Total Revenues	\$	13,771,365	\$	13,864,440	\$	13,797,111	\$	(67,329)
Expenditures								
Current:								
General Government	\$	3,133,379	\$	3,058,993	\$	2,806,968	\$	(252,025)
Public Safety		4,066,530		4,301,674		4,298,580		(3,094)
Public Works		3,247,200		3,291,133		2,924,804		(366,329)
Culture and Recreation		1,206,401		1,160,398		1,168,425		8,027
Capital Expenditures								-
and Capital Transfers		500,000		500,000		608,526		108,526
Reserve		317,360		317,360		304,672		(12,688)
Debt Service:								
Principal		1,200,000		1,100,000		1,004,695		(95,305)
Interest on Long-Term Debt		100,495		134,882		82,371		(52,511)
Total Expenditures	\$	13,771,365	\$	13,864,440	\$	13,199,041	\$	(665,399)
Excess of	_				_	F00 0=-		
Revenues over Expenditures	\$	-	\$	-	\$	598,070		





CITY OF BAY MINETTE, ALABAMA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2023

Assistance Federal Grantor/ Listing Program Title Number Assistance Period Expenditures U.S. Department of Justice -Bulletproof Vest Partnership Program 16.607 10/01/2022-09/30/2023 1,822 U.S. Department of Homeland Security-Federal Emergency Management Agency 97.044 Assistance to Firefighters Grants 10/01/2022-09/30/2023 94,762 U.S. Department of Housing and Urban Development -Passed through the Alabama Department of Economic and Community Development: Community Development Block Grant 14.228 10/01/2022-09/30/2023 1,267,612 U.S. Department of Treasury -Passed through the Alabama Department of Finance: Coronavirus State and Local Fiscal Recovery Fund 21.027 10/01/2022-09/30/2023 488,106 U.S. Department of Justice -Passed through the Mobile Alabama County Commission: 20.600 3,614 State and Community Highway Safety 10/01/2022-09/30/2023 20.617 28,049 National Priority Safety Programs 10/01/2022-09/30/2023 U.S. Department of Transportation -Passed through the Alabama Department of Transportation: Airport Improvement Program 20.106 10/01/2022-09/30/2023 9,569 U.S. Department of Justice -Passed through the Alabama Department of Economic and Community Development, and the City of Atmore, Alabama: Edward Byrne Memorial Justice Assistance Grant 16.738 10/01/2022-09/30/2023 43,287 U.S. Department of Health and Human Services -Passed through the South Alabama Regional Planning Commission: Special Programs for the Aging, Title III 93.043 10/01/2022-09/30/2023 17,349 U.S. Department of Homeland Security-Federal Emergency Management Agency Passed through the Alabama Emergency Management Agency: Disaster Assistance 97.036 10/01/2022-09/30/2023 116,479 2,070,649

CITY OF BAY MINETTE, ALABAMA NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FISCAL YEAR ENDING SEPTEMBER 30, 2023

Note 1 - Significant Accounting Policies

- A. Basis of Presentation The information in the accompanying Schedule of Expenditures of Federal Awards is presented in accordance with Title 2 U.S. Code of Federal Regulations (CFR) Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (the Uniform Guidance).
 - 1. Federal Awards According to the Single Audit Act Amendments of 1996 (Public Law 104-156) and the Uniform Guidance, Federal Awards consist of Federal financial assistance and Federal cost-reimbursement contracts that non-Federal entities receive directly from Federal awarding agencies or indirectly from pass-through entities.
 - 2. Federal Financial Assistance Pursuant to the Single Audit Act Amendments of 1996 (Public Law 104-156) and the Uniform Guidance, Federal financial assistance is defined as assistance that non-Federal entities receive or administer in the form of grants, loans, loan guarantees, property (including donated surplus property), cooperative agreements, interest subsidies, insurance, food commodities, direct appropriations, and other assistance.
 - 3. **Major Programs** A risk-based approach to determine which Federal programs are major programs is required. Federal programs are classified as either Type A or Type B programs. The dollar threshold used to distinguish between Type A and Type B programs is \$750,000.
 - 4. **Indirect Costs** The City has not elected to use the 10% de minimus indirect cost rule under Uniform Guidance.
- B. Basis of Accounting Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The information presented in the Schedule of Expenditures of Federal Awards has been prepared using the accrual basis of accounting. Revenues are recognized when they become both measurable and available to finance expenditures of the current period. Expenditures are recognized when the related fund liability is incurred except for: (1) inventories of materials and supplies which are considered expenditures when consumed; (2) principal and interest on long-term debts which is generally recognized when due.

Note 2 - Sub-Recipients

Of the federal expenditures presented in the schedule, the City provided federal awards to sub-recipients as follows:

Community Development Block Grant
Assistance Listing Number 14.228

\$1,267,612



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HANNAH B. RAY, C.P.A.

ALABAMA SOCIETY OF CERTIFIED PUBLIC ACCOUNTANTS AMERICAN INSTITUTE OF

AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

MEMBERS

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Members Of the City Council of the City of Bay Minette, Alabama

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Bay Minette, Alabama, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively compose the City of Bay Minette, Alabama's basic financial statements and have issued our report thereon dated March 15, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the basic financial statements, we considered the City of Bay Minette, Alabama's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the consolidated financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Bay Minette, Alabama's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Bay Minette, Alabama's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.



Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Bay Minette, Alabama's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kubina, Hayles & Ray, P.C. KUBINA, HAYLES & RAY, P.C.

Bay Minette, Alabama

March 15, 2024

KUBINA, HAYLES & RAY, P.C.

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MEMBERS ALABAMA SOCIETY OF CERTIFIED PUBLIC ACCOUNTANTS

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REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND
ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY
THE UNIFORM GUIDANCE

INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Members Of the City Council of the City of Bay Minette, Alabama

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the City's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended September 30, 2023. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and



appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant

deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over such that there is a reasonable possibility that noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Lubina, Hayles & Ray, P.C.

KUBINA, HAYLES & RAY, P.C. Bay Minette, Alabama March 15, 2024

CITY OF BAY MINETTE, ALABAMA SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2023

A. SUMMARY OF AUDIT RESULTS

- 1. The auditors' report expresses an unqualified opinion on the consolidated financial statements of the City of Bay Minette, Alabama.
- 2. No material weaknesses were identified relative to internal control over financial reporting.
- 3. No significant deficiencies identified that are not considered to be material weaknesses are reported relative to internal control over financial reporting.
- 4. No instances of noncompliance material to the consolidated financial statements of the City of Bay Minette, Alabama were noted.
- 5. No material weaknesses were identified relative to internal control over major programs.
- 6. No significant deficiencies identified that are not considered to be material weaknesses are reported relative to internal control over major programs.
- 7. The auditors' report on compliance for the major federal programs for the City of Bay Minette, Alabama expresses an unqualified opinion.
- 8. No audit findings are disclosed that are required to be reported in accordance with the Uniform Guidance.
- 9. The program tested as a major program was:

Community Development Block Grant Assistance Listing #14.228

- 10. The threshold for distinguishing Type A and B programs was \$750,000.
- 11. The City of Bay Minette, Alabama was determined to be a low-risk auditee.

CITY OF BAY MINETTE, ALABAMA SCHEDULE OF FINDINGS AND QUESTIONED COSTS - CONTINUED FOR THE YEAR ENDED SEPTEMBER 30, 2023

- B. FINDINGS AND QUESTIONED COSTS FINANCIAL STATEMENT AUDIT

 None Identified
- C. FINDINGS AND QUESTIONED COST MAJOR FEDERAL AWARDS PROGRAM
 None Identified

STATISTICAL SECTION (UNAUDITED)

The following statistical information, which is an integral part of the City of Bay Minette's annual comprehensive financial report, offer detailed information to assist the reader in understanding what the information in the financial statements, note disclosures, and require supplementary information says about the City's overall financial well-being. In the event historical data was unavailable, the data is omitted and replaced with an asterisk(*).

Contents

Financial Trends

• These schedules contain trend information to help the reader understand how the City's financial performance has changed over time.

Revenue Capacity

• These schedules contain information to assist the reader in assessing the City's most significant local revenue sources

Debt Capacity

• These schedules present information to assist the reader in assessing the affordability of the City's current level of outstanding debt and its ability to issue additional debt in the future.

Population Trends & Census Data

• These schedules provide the reader with an understanding of the environment within which the City's financial activities take place.

CITY OF BAY MINETTE, ALABAMA

Combined Statement of Revenues, Expenditures and Changes in Fund Balance Last Ten Fiscal Years

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Revenues										
Taxes	\$9,616,949	\$8,697,974	\$8,218,254	\$7,492,884	\$7,370,259	\$6,847,841	\$6,684,070	\$6,654,165	\$6,581,648	\$6,345,268
License and Permits	1,746,042	1,459,779	1,718,134	1,430,229	1,454,847	1,388,975	1,326,989	1,297,390	1,240,225	1,047,617
Fines and Forfeitures	542,365	733,122	895,361	723,106	833,233	554,853	261,735	269,307	294,713	350,934
Charges and Services	1,809,373	1,732,145	1,883,359	1,728,910	1,807,991	1,511,607	0	0	0	877,603
Investment Income	72,965	4,875	1,213	9,601	16,069	10,644	7,096	6,013	4,933	4,389
Rent Income	178,869	148,207	139,724	105,807	133,808	111,152	104,177	97,259	81,012	54,954
Donated Assets	90,443	36,094	64,325	61,834	170,240	43,119	38,174	23,233	196,484	0
Local Grants	870	24,000	8,835	232,571	266,282	82,092	349,857	0	0	23,412
Federal Grants	2,070,649	1,179,355	1,966,131	1,536,685	321,515	1,389,350	809,142	964,281	2,467,100	0
Miscellaneous/Other	393,267	294,317	265,659	310,417	242,216	278,157	1,737,589	1,716,858	1,861,612	1,530,912
Total Revenues	\$16,521,792	\$14,309,868	\$15,160,995	\$13,632,044	\$12,616,460	\$12,217,790	\$11,318,829	\$11,028,506	\$12,727,727	\$10,235,089
Expenditures										
General Government	\$3,268,563	\$3,281,681	\$4,232,583	\$3,146,048	\$3,023,077	\$2,566,820	\$2,326,040	\$1,904,575	\$2,348,495	\$2,809,955
Public Safety	4,485,259	4,027,324	3,671,033	3,341,735	3,129,083	3,091,294	2,985,938	2,823,304	2,562,576	2,764,835
Public Works	2,967,807	2,627,529	2,582,202	2,288,273	1,900,404	1,960,702	1,890,025	1,978,879	2,089,529	1,324,412
Culture and Recreation	1,758,999	1,461,314	1,444,112	1,472,699	1,669,957	1,554,915	1,549,540	1,587,310	1,504,483	1,202,674
Airport	32,692	38,356	87,183	53,700	74,334	53,603	28,941	26,868	43,132	59,380
Capital Expenditures										
and Capital Transfers	8,074,152	2,137,122	1,583,617	2,665,232	5,086,097	2,308,163	1,559,085	1,561,005	2,694,291	1,793,902
Economic Development	0	1,700,000	0	0	0	0	0	0	0	0
Debt Service										
Principal	1,022,862	1,152,207	1,130,950	1,151,710	977,793	916,435	818,783	853,809	776,726	355,000
Interest on Long-Term Debt	534,309	324,237	290,277	327,812	270,843	212,761	160,028	164,982	118,990	298,746
Total Expenditures	\$22,144,643	\$16,749,770	\$15,021,957	\$14,447,209	\$16,131,588	\$12,664,693	\$11,318,380	\$10,900,732	\$12,138,222	\$10,608,904
Excess (Deficiency) of										
Sources Over Expenditures	(\$5,622,851)	(\$2,439,902)	\$139,038	(\$815,165)	(\$3,515,128)	(\$446,903)	\$449	\$127,774	\$589,505	(\$373,815)

CITY OF BAY MINETTE, ALABAMA

Combined Statement of Revenues, Expenditures and Changes in Fund Balance - Continued

Last Ten Fiscal Years

Other Financing Sources (Uses)										
Transfers In	\$3,613,952	\$2,924,564	\$2,517,747	\$1,586,441	\$1,361,613	\$698,727	\$440,370	\$890,199	\$275,937	\$0
Transfers Out (less capital										
transfers reflected above	(3,613,952)	(2,924,564)	(2,517,747)	(1,586,441)	(1,361,613)	(698,727)	(440,370)	(890,199)	(275,937)	0
Od - Financia Comidal I										
Other Financing Sources-Capital Lease	0	0	0	980,390	410,886	206,377	0	61,435	0	0
Other Financing Sources–Sale of Assets										
Other Financing Sources—Sale of Assets	0	67,328	0	893,404	0	0	0	0	0	0
Bond Issuance Proceeds	7,285,000	5,310,000	0	0	240,000	4,045,000	0	0	0	0
Total Other Financing Sources (Uses)	\$7,285,000	\$5,377,328	\$0	\$1,873,794	\$650,886	\$4,251,377	\$0	\$61,435	\$0	\$0
Net change in Fund Balances	\$1,662,149	\$2,937,426	\$139,038	\$1,058,629	(\$2,864,242)	\$3,804,474	\$449	\$189,209	\$589,505	(\$373,815)
Fund Balance – Beginning	9,463,969	6,526,543	5,254,100	4,195,471	7,059,713	3,255,239	3,254,790	3,065,581	2,476,076	2,220,923
Fund Balance- Ending	\$11,126,118	\$9,463,969	\$5,393,138	\$5,254,100	\$4,195,471	\$7,059,713	\$3,255,239	\$3,254,790	\$3,065,581	\$1,847,108

CITY OF BAY MINETTE, ALABAMA Revenue Capacity Statistical Information Last Ten Fiscal Years

Sales and Use Taxes - 3% Inside City Limits 1.5% in Police Jurisdiction

Fiscal Year	<u>Collection</u>
2022-2023	7,209,045
2021-2022	6,434,689
2020-2021	5,987,629
2019-2020	5,422,657
2018-2019	5,292,657
2017-2018	4,871,012
2016-2017	4,714,796
2015-2016	4,711,287
2014-2015	4,600,954
2013-2014	4,494,246

Business License Tax

Fiscal Year	Collection
2022-2023	1,281,774
2021-2022	1,214,656
2020-2021	1,184,125
2019-2020	1,225,699
2018-2019	1,207,199
2017-2018	1,216,808
2016-2017	1,177,393
2015-2016	1,129,945
2014-2015	1,051,716
2013-2014	1,002,385

Property Tax - 12.5 mills

Fiscal Year	<u>Property</u>	Motor Vehicles	<u>Total</u>
2022-2023	962,672	152,692	1,115,364
2021-2022	893,904	128,383	1,022,287
2020-2021	836,455	120,031	956,486
2019-2020	804,461	117,061	921,522
2018-2019	850,588	105,606	956,194
2017-2018	797,145	105,005	902,150
2016-2017	768,896	111,727	880,623
2015-2016	762,359	114,907	877,266
2014-2015	805,695	108,620	914,315
2013-2014	753,156	101,634	854,790

CITY OF BAY MINETTE, ALABAMA Revenue Capacity Statistical Information - Continued Last Ten Fiscal Years

Net Assessed Values - Real Property and Motor Vehicles

Fiscal Year	Real Property	Motor Vehicles	<u>Total</u>
2022-2023	96,170,740	12,776,384	108,947,124
2021-2022	84,567,100	11,405,783	95,972,883
2020-2021	76,616,460	10,700,150	87,316,610
2019-2020	70,974,320	9,101,043	80,075,363
2018-2019	69,737,360	8,976,209	78,713,569
2017-2018	68,306,840	9,029,033	77,335,873
2016-2017	67,422,280	9,506,201	76,928,481
2015-2016	65,188,120	9,914,360	75,102,480
2014-2015	66,576,640	9,461,600	76,038,240
2013-2014	68,352,480	8,664,700	77,017,180

Direct and Overlapping Sales and Use Tax Rates

	City of	Bay	Baldwin	State of	Total Sales
Fiscal Year	Mine	<u>tte</u>	<u>County</u>	<u>Alabama</u>	Tax Rate
2022-2023		3.0%	3.0%	4.0%	10.0%
2021-2022		3.0%	3.0%	4.0%	10.0%
2020-2021		3.0%	3.0%	4.0%	10.0%
2019-2020		3.0%	3.0%	4.0%	10.0%
2018-2019		3.0%	3.0%	4.0%	10.0%
2017-2018		3.0%	3.0%	4.0%	10.0%
2016-2017		3.0%	3.0%	4.0%	10.0%
2015-2016		3.0%	3.0%	4.0%	10.0%
2014-2015		3.0%	3.0%	4.0%	10.0%
2013-2014		3.0%	3.0%	4.0%	10.0%

CITY OF BAY MINETTE, ALABAMA Legal Debt Margin Information Last Ten Fiscal Years

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Net Assessed Values General Limitation	\$ 108,947,124	\$ 95,972,883	\$ 87,316,610	\$ 80,075,363	\$ 78,713,569	\$ 77,335,873	\$ 76,928,481	\$ 75,102,480	\$ 76,038,240	\$ 77,017,180
General Constitutional Debt Limit (20%)	21,789,425	19,194,577	17,463,322	16,015,073	15,742,714	15,467,175	15,385,696	15,020,496	15,207,648	15,403,436
General & Limited Obligation Debt	18,108,746	11,846,608	7,688,814	8,788,685	8,823,849	9,101,023	5,672,137	6,484,022	7,213,154	7,859,879
Debt to Assessed Valuation	16.62%	12.34%	8.81%	10.98%	11.21%	11.77%	7.37%	8.63%	9.49%	10.21%
Net debt chargeable to 20% Debt Limit	10,186,608	7,801,608	3,276,186	4,743,685	4,778,849	5,056,023	5,672,137	6,484,022	7,213,154	7,859,879
Debt Margin	\$ 11,602,817	\$ 11,392,969	\$ 14,187,136	\$ 11,271,388	\$ 10,963,865	\$ 10,411,152	\$ 9,713,559	\$ 8,536,474	\$ 7,994,494	\$ 7,543,557
Special Indebtedness Special Amendment 772 Debt Limit (50%)	\$ 54,473,562	\$ 47,986,442	\$ 43,658,305	\$ 40,037,682	\$ 39,356,785	\$ 38,667,937	\$ 38,464,241	\$ 37,551,240	\$ 38,019,120	\$ 38,508,590
Debt Chargeable to 50% Debt Limit	9,045,000	4,045,000	4,045,000	4,045,000	4,045,000	4,045,000	4,045,000	4,045,000	4,045,000	4,045,000
Debt Margin	\$ 45,428,562	\$ 43,941,442	\$ 39,613,305	\$ 35,992,682	\$ 35,311,785	\$ 34,622,937	\$ 34,419,241	\$ 33,506,240	\$ 33,974,120	\$ 34,463,590

CITY OF BAY MINETTE, ALABAMA Population Trends & Census Data

	City of E	Bay Minette	<u>Baldwi</u>	n County
Year	Population	Growth Rate	<u>Population</u>	Growth Rate
202	3 8,432	3.64%	260,583	7.93%
202	2 8,125	2.84%	239,924	2.47%
202	1 7,894	1.33%	233,992	0.95%
202	0 7,789	-19.55%	231,767	10.72%
201	6 9,312	1.80%	206,915	2.67%
201	5 9,144	0.87%	201,397	0.64%
201	4 9,064	11.25%	200,111	8.92%
201	0 8,044	1.77%	182,265	22.96%
200	0 7,902	9.17%	140,415	30.01%
199	0 7,177	NA	98,280	NA

Per Capita Personal Income Levels

	<u>Baldwin</u>	State of	
Year	County	<u>Alabama</u>	<u>United States</u>
202	23 45,209	39,624	69,030
202	22 54,650	49,769	55,477
202	21 51,348	46,179	53,772
202	20 48,380	43,288	51,167
201	19 46,247	41,539	49,656
201	18 44,870	40,233	48,607
201	43,623	39,014	47,646
201	16 41,286	38,896	49,246
201	15 40,640	38,214	48,451
201	14 38,939	36,879	46,494
201	13 37,723	35,778	44,493